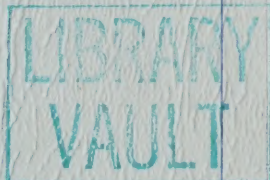
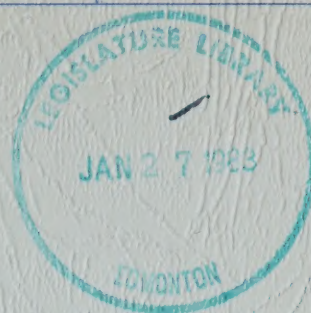


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IDENTIFIABLE NATIVE EXPENDITURES

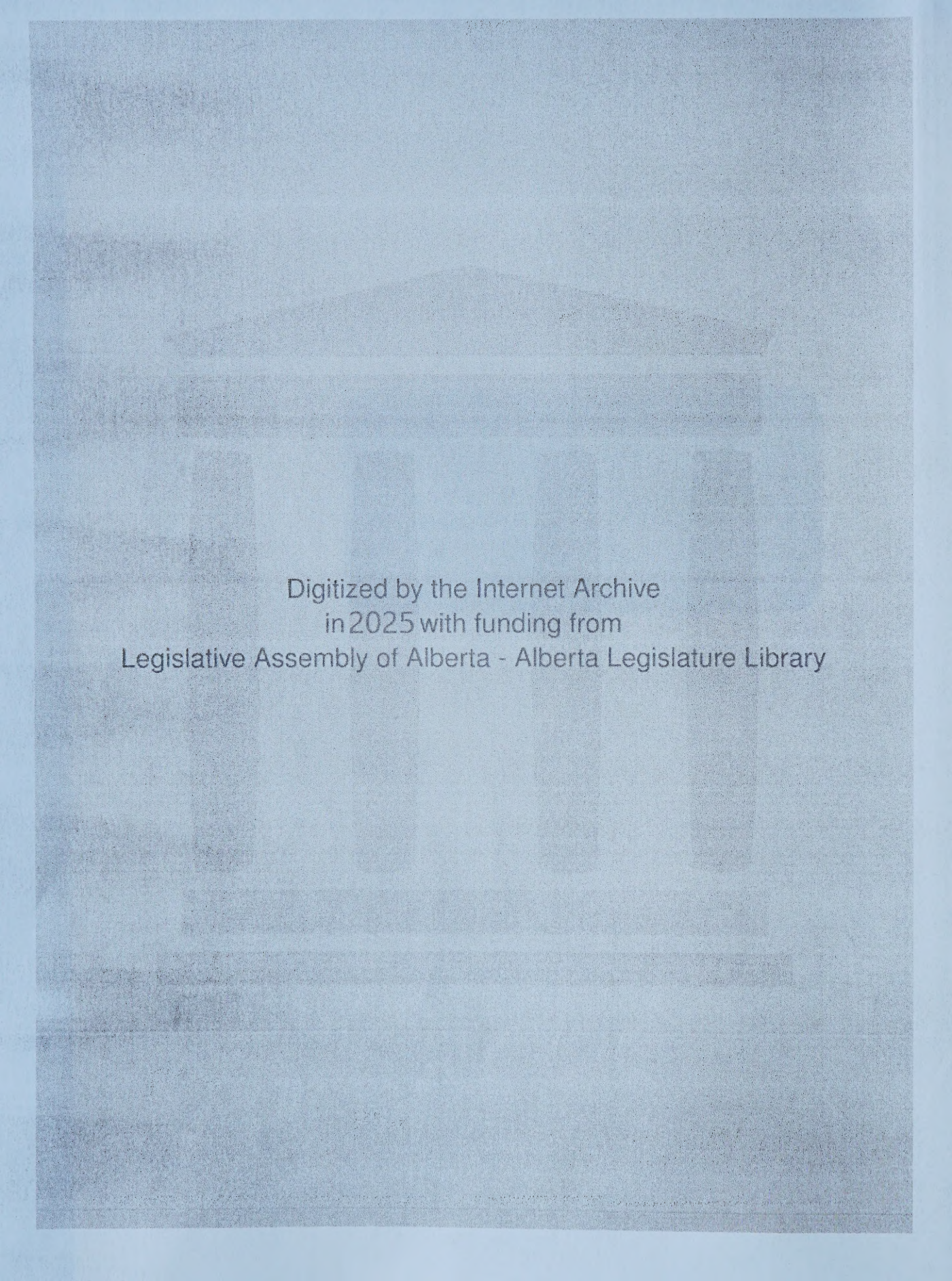
IN THE PROVINCIAL BUDGET

1970-71

RESEARCH & PLANNING DIVISION
HUMAN RESOURCES DEVELOPMENT
AUTHORITY

PROVINCE OF ALBERTA





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THE HUMAN RESOURCES DEVELOPMENT AUTHORITY

IDENTIFIABLE NATIVE EXPENDITURES

IN THE PROVINCIAL BUDGET

1970-71

Prepared by

Leo Regehr

RESEARCH AND PLANNING DIVISION



V.T. Janssen
Head
July 17, 1970

The Hon. R.A. Speaker
Chairman

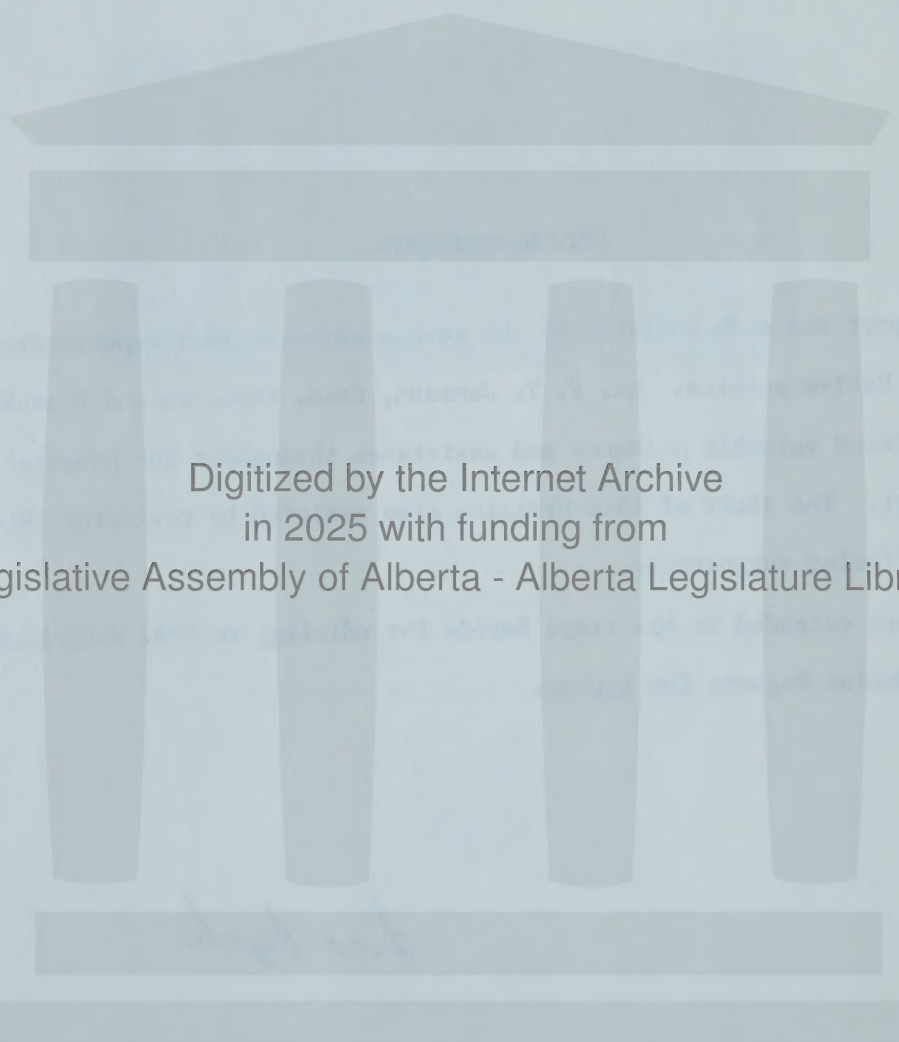
J.E. Oberholtzer
Director

ACKNOWLEDGEMENTS

This Report was made possible by the co-operation of many Departments dealing with Native peoples. Mr. V. T. Janssen, Head, Research and Planning Division, offered valuable guidance and assistance throughout the preparation of this Report. The staff of this Division also assisted by reviewing this Report and offering suggestions.

Thanks are extended to Mr. Lloyd Sereda for editing, to Mrs. Judy Leyden and to Miss Maxine Hughson for typing.

Leo Hye



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PREFACE

This publication was prepared at the request of the Director, Human Resources Development Authority, to attempt to enumerate the identifiable expenditures on native peoples for the 1970-71 budget year. The term "identifiable" is important in that it denotes those items which can readily be abstracted from the total budget. Numerous other expenditures, such as the provincial debt reduction are not included. Consequently the total amount spent on native peoples would be much greater than the amount shown.

Many of the calculations were made on estimate as frequently the accounts do not distinguish between "whites" and "natives". For instance the figure of 32.7% of the cost of detention in jails was selected because it was estimated that 32.7% of the inmates of these institutions were natives. Consequently, the actual expenditures may vary somewhat from those listed.

V.T. Janssen
Head

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SUMMARY

Identifiable Native expenditures in the 1970-71 Provincial budget total approximately \$36.2 million. Of this amount, Treaty Indians receive at least \$1.5 million, mainly in the form of Native Association grants, A.R.D.A. projects, and Health services. The Metis population receive at least \$5.8 million, primarily through Education and Welfare programs. About \$28.9 million are found in what is classed here as "Joint" Native programs, in that they are not specifically directed at reserves or colonies, and their Indian/Metis content, therefore, cannot be clearly determined. Most of these Joint expenditures provide some form of Welfare.

Welfare expenditures of one type or another ^{1/} comprise about 2/3 (about \$21 million) of all Native expenditures. One third (about \$12 million) is spent on Health and various types of Education. About \$1.7 million is spent on services such as transportation, power, and communication facilities. About one million dollars is spent on Physical Resources such as land, livestock, machinery, and equipment.

The Province recovers about \$10.4 million of its Native expenditures from the Federal government under various Cost Sharing agreements. Most of the Federal contributions (82%) are provided by the Canada Assistance Plan (\$4.6 million), the Canadian Mortgage and Housing Corporation (\$1.3 million), the Canada Manpower Agreement (\$1.7 million), and the Department of Regional Economic Expansion (estimated at \$903,000).

The various Native expenditures enumerated here are current cash outlays of the Provincial Government. No attempt has been made to calculate their long-term benefits nor to determine whether Natives or Non-Natives will benefit more from them.

1/ Included as Welfare are such maintainance items as Low Income Housing Programs, Incarceration costs, and Employment Programs which have no obvious training training inputs.

METHODOLOGY

Following the request for a survey of Provincial expenditures on the Native population for 1970-71, all Provincial Departments dealing directly or indirectly with Natives were canvassed. A standard questionnaire (see Appendix "D") and follow-up telephone calls were used to gather data.

Programs which were specifically designed for Treaty Indians and/or Metis were identified readily in most departments. Other "general" programs intended for all Albertans were also examined for an estimable Native content. In the case of general programs, the methods used to calculate Provincial and Federally shared costs varied with each Department, often varying from one program to the next.

Outside the confines of a Reserve or Colony, it is seldom possible to identify Metis as apart from Indians or Whites. Provincial program administrators also very seldom determine the ethnic nature of their clientele. For these reasons, almost all Native expenditures not directed to specific reserves or colonies are classed as "Joint" expenditures for Indians and Metis in unknown proportions.

An attempt was made to divide the expenditures into "human", "physical", and "infrastructure". Approximately 25% of the funds were allocated for human resource development.

In columns where expenditures are given as "Federal Share" and "Total" the Provincial share should be taken to mean the difference between the two.

The information compiled here would only be a partial answer to whether Natives generally are more or less highly subsidized than is the White population. For such a study, Federal and Municipal inputs would need to be added to the Provincial expenditures.

The following table summarizes the main findings of this report:

TABLE 1 SUMMARY OF IDENTIFIABLE NATIVE EXPENDITURES 1970-71
BY ETHNIC SUB-GROUP

<u>Ethnic Sub-Group</u>	-----Expenditure-----	
	<u>Federal Share</u>	<u>Total</u>
	\$	\$
Indian	1,331,336	1,472,766
Metis	251,550	5,878,369
Joint (Indian and Metis)	<u>8,845,617</u>	<u>28,879,873</u>
Total Identifiable Expenditures		36,231,008
Federal Share	<u>10,428,503</u>	<u>10,428,503</u>
Net Provincial Expenditure		<u>25,802,505</u>

Some Indian Expenditures are not Cost Shared. These expenditures are listed in Table A-II.

INDIAN/METIS DISTRIBUTION OF NATIVE EXPENDITURES

Those expenditures which are clearly intended for Treaty Indians total about \$1.5 million, of which \$1.3 million is recovered from Ottawa. Clearly identifiable Metis expenditures approximate \$5.9 million, of which \$251,000 are recovered from the Federal Government.^{1/}

A remainder of \$28.9 million are classed as Joint (Indian and Metis) expenditures with a recoverable portion of \$8.8 million. Table I summarizes these identifiable Ethnic components of Native expenditures.

The Metis population is apparently receiving \$4 million more than the Indian Population. This difference is largely accounted for by additional Human Resource Development expenditures for Health and Education. (See Table 2)

PROGRAM AREAS

Many programs cover several areas. For example, pasture development programs are also intended to provide training and jobs for Natives. Housing programs (included under Welfare and Quasi-Welfare programs) on Metis colonies also provide jobs and some skill training for colony residents. Therefore an accurate distribution of development costs between Human Resources, Physical Resources, and Infrastructure development is probably not possible, and has only been estimated here.

^{1/} These are the totals of programs which are specifically designed for Natives plus the Native content of general Provincial programs. Programs which are specifically designed for Natives total \$3.9 million (with \$1.1 million recovered from Ottawa).

Not only do individual projects cover several areas, but the areas themselves are rather broad. For example, Human Resource Development here includes not only Education and Health costs, but a broad range of cultural activities, news and information services. Physical Resource Development includes land, machinery, crops, livestock and reforestation. Infrastructure includes transportation, communication and utilities. The Welfare and Quasi-Welfare classification includes all items which do not have Development as their aim. This would include basic essentials such as food, clothing, shelter and such costs as detention.^{1/} Therefore the grouping of Native expenditures into the rather broad areas of Human Resource Development, Physical Resource Development, Infrastructure, and Welfare and Quasi-Welfare which are found in Table 2, contain an indefinite amount of overlap between them.

^{1/} Housing appears to be directed mainly at alleviating socio-economic distress. Therefore it is treated here as a Quasi-Welfare program.

Table 2

GENERAL PROGRAM AREAS

BY ETHNIC SUB-GROUPS

Ethnic Sub-Group	Development		Welfare & Quasi- welfare	Total
	Human Resources	Physical Resources		
	\$	\$	\$	\$
Indians	1,067,321 ^{1/}	265,980	104,465	1,472,766
Metis	4,684,539 ^{2/}	297,330	454,500	5,878,369
Joint	<u>6,600,696 ^{3/}</u>	<u>403,000</u>	<u>20,594,859 ^{4/}</u>	<u>28,879,873</u>
Total	12,352,556	966,310	21,153,824	36,231,008
Federal Share	<u>3,371,069</u>	<u>803,000</u>	<u>5,941,884</u>	<u>10,428,503</u>
Net Provincial Expenditure	<u>8,981,487</u>	<u>653,760</u>	<u>15,211,940</u>	<u>25,802,505</u>

-10-

1/ Includes \$694,000 for Health and Education, paid for by the Federal Government.

2/ Includes \$4,385,000 for Health and Education, paid for by the Provincial Government.

3/ Includes \$4,044,000 for Health and Education, of which \$1,802,000 is paid for by the Federal Government.

4/ Includes: Housing for low-income families \$2,548,784 and Penal Institution costs of \$7,136,011.

DEPARTMENTS INVOLVED IN NATIVE EXPENDITURES

Seventeen Provincial Departments presently spend \$36.2 million on projects and programs affecting Native people. (See Table 3) The Department of Social Development spends the largest amount, (\$11.4 million) of which \$4 1/2 million is recovered from the Federal Government under the Canada Assistance Plan.

The Attorney General's Department comes second with \$7.7 million spent jointly on Metis and Indians. Costs are not recovered for the imprisonment of Treaty Indians. Therefore, this department does not distinguish between Indians and Metis.

The Department of Education is the third largest spender with \$6.7 million ^{1/}. This department spends \$100,000 on reserves, which is fully recovered from Ottawa.

The Department of Health spends about \$2.4 million on Natives, with T.B. control programs accounting for two million dollars. About \$500,000 of this amount is recovered. These and other details of expenditures of individual departments are more fully developed in the Appendices.

^{1/} This figure is based largely upon an assumed number of 8,000 Native children with an assumed distribution through the various grade levels and an assumed average cost per pupil. (See Table B-III)

TABLE 3 SUMMARY OF IDENTIFIABLE NATIVE EXPENDITURES
1970-71 BY PROVINCIAL DEPARTMENT

Department		
Agriculture	934,938	1,336,529
Attorney General		7,670,059
Education	1,880,600	6,766,702
Executive Council:		
H.R.D.A. ^{1/}	1,053,000	2,087,496
N.A.D.C.		312,215
Highways and Transport		225,000
Industry and Tourism		60,000
Labour		17,875
Lands and Forests		1,265,933
Municipal Affairs		50,000
Provincial Secretary		
Provincial Museum		31,500
Cultural Development Branch		500
Health	615,556	2,385,700
Social Development	4,629,384	11,422,115
Treasury	40,000	117,500 ^{2/}
Youth	25	126,100
Crown Corporations:		
Alberta Housing & Urban Renewal Corporation	1,275,000	2,355,784 ^{3/}
Universities (not canvassed)		
Total Identifiable Expenditures	<u>10,428,503</u>	<u>36,231,008</u>

^{1/} Includes Community Development.

^{2/} Excludes Guaranteed Loans outstanding of \$756,778 as at March 31, 1970.

^{3/} Includes direct and guaranteed loans of \$713,188.

NOTE: See Appendix "B" for a detailed inventory of programs for each Department. See also Appendix "C" for additional analysis.

FEDERAL AGENCIES AND AGREEMENTS

About 29% of all Native expenditures are recovered from the Federal Government. These recoverable funds total approximately \$10.5 million. (See Table 4.)

The largest amount is recovered from the Canada Assistance Plan (\$4.6 million). The Canada Manpower Agreement provides \$1.7 million, the Central Mortgage and Housing Corporation contributes \$1.3 million, and the Department of Regional Economic Expansion provides \$900,000^{1/}. These four agreements provide 81% of all Federal contributions to Provincial Native expenditures. Eight other agreements contribute close to \$1.2 million to the Province.

Several Provincial departments have cost sharing agreements with a given Federal Department, and the reverse holds true as well. For example, the Alberta Departments of Agriculture and Education both have their own agreements with Canada Manpower, and the Federal Department of Indian Affairs contributes funds to three Provincial Departments. (See Table A-III)

^{1/} This is the estimated Native content (45%) of DREE's entire input of \$1.8 million.

Table 4 IDENTIFIABLE FEDERAL DEPARTMENTS AND AGREEMENTS
CONTRIBUTING FUNDS FOR NATIVE EXPENDITURES

Federal Agency or Agreement	Contributions \$
Amateur Fitness and Sports Agreement	1/
Canada Assistance Plan	4,629,384
Friendship Agreement	40,000
C. M. H. C.	1,275,000
A.R.D.A. 1965-70	368,250
A.R.D.A. 1970-75	2/
Community Development Agreement	150,000
Canada Manpower Agreement	1,749,393
Canada Manpower (Unwritten agreement)	50,000
Indian Affairs	716,037
Municipal Nursing Service Agreement	16,956
Federal Health Grants	50,100
4-1 Agreement	25
Regional Economic Expansion	903,000 3/
Secretary of State	<u>480,358</u>
Total Funds Provided	<u>10,428,503</u>

Note: For Analysis by Federal and Provincial Departments, See Table A - III.

1/ Figures are not available at present.

2/ Contributions under a new A.R.D.A. Agreement are presently under negotiation.

3/ Estimated Native content of Federal funds.

EXPENDITURES PER CAPITA AND GENERAL WELFARE

All identifiable Native expenditures add up to \$471 per Native. The Provincial budget for 1970-71 totals \$710 per capita (see Table 5). However, since the two figures (\$471 and \$710) are not strictly comparable, they can not suggest that Natives are necessarily under-subsidized. Whether or not Natives are under-subsidized is a conclusion that could be drawn only after inputs from all Governments (Federal, Provincial, and Municipal) are calculated for Natives as well as for non-Natives. ^{1/}

How large a portion of Native expenditures are direct expenditures, may be debated. Of all Native expenditures, Administration costs probably exceed \$2.1 million. ^{2/} Furthermore, whether or not many direct Native expenditures confer benefits on Natives may also be questioned. For example, the Attorney General spends over \$7 million on Natives. But it can be questioned whether jail and court costs are necessarily beneficial or whether they are simply "necessary evils".

^{1/} If the direct expenditure of the Federal Department of Indian Affairs (totalling \$24 million) were added to the provincial expenditure, the identifiable Native expenditures from both governments would equal \$783 per Native. Other National Departments such as Health and Welfare also spend money on Natives and on non-Natives.

^{2/} This includes \$29,250 (.45 x 65,000) for H.R.D.A.'s activities under the Special Area Agreement. Also included is \$409,000 or 32.7% of general Administration charges for the Attorney General's department. This is (32.7%) the percentage of Native admissions to correctional institutions.

TABLE 5
EXPENDITURE COMPARISONS FOR
THE NATIVE POPULATION AND ALBERTA GENERALLY
1970-71

Ethnic Group	Indian Expenditure	Indian/Metis	Expenditure Not Estimable
Indians	1,472,766	27,000	55
Metis	5,878,369	50,000	117
Joint	<u>28,879,873</u>	<u>-----</u>	<u>1/</u>
Total	36,231,008	77,000	471
Alberta Budget	1,133,512,185 ^{2/}	1,596,738	710

^{1/} This category covers expenditures whose Indian/Metis content is not estimable.

^{2/} Source: Province of Alberta Estimator, April 1, 1970 to March 31, 1971. Page 6.

^{3/} Alberta Municipal Councillor, April-May, 1970. p. 3
Alberta Department of Municipal Affairs, Edmonton.

APPENDIX A

SUMMARY

Table A-I

PROVINCIAL DEPARTMENTAL NATIVE EXPENDITURES 1970-71

BY NATIVE ETHNIC SUB-GROUP

Provincial Department	Ethnic Sub-Group			Expenditure-----	
	Indian \$	Metis \$	Joint \$	Federal Share \$	Department Total \$
Agriculture	679,845	294,413	362,271	934,938	1,336,529
Attorney General			7,670,059		7,670,059
Education	100,465	4,280,900 <u>1/</u>	2,385,337	1,880,600	6,766,702
Executive Council:					
H.R.D.A.			2,087,496	1,053,000	2,087,496
N.A.D.C.			312,215		312,215
Highways & Transport	35,000	190,000			225,000
Industry & Tourism			60,000		60,000
Labour (Human Rights)			17,875		17,875
Lands & Forests			1,265,933		1,265,933
Municipal Affairs			50,000		50,000
Provincial Secretary:					
Museum	31,500				31,500
Cultural Development	500				500
Health	594,056	137,856	1,653,788	615,556	2,385,700
Social Development		975,200	10,446,915	4,629,384	11,422,115
Treasury	2,500		115,000	40,000	117,500
Youth	28,900		97,200	25	126,100
A.H.U.R.C.			2,355,784	1,275,000	2,355,784
Total	1,472,766	5,878,369	28,879,873	10,428,503	36,246,318
Federal Share	1,331,336	251,550	8,845,617		10,428,503
Net Provincial Expenditure	141,430	5,626,819	20,034,256		25,802,505

1/ Includes Education expenditures on all persons living off a reservation for about one year or more. They are not recognized as being "Indian" by the Department of Education.

Note: N.A.D.C. acts as a funding agency for other departments. H.R.D.A. also acts as a funding agent for monies spent under the Special Area Agreement.

Table A-II IDENTIFIABLE INDIAN EXPENDITURES 1970-71
FUNDED ENTIRELY BY THE PROVINCIAL GOVERNMENT

(See Note Following)

<u>Department and Program</u>	<u>Expenditure</u> \$
Agriculture	
Warble Fly Control On Reserves and Colonies	*
Weed Control On Reserves and Colonies	4,000
District Agriculturists (part time)	22,500
District Home Economists (part time)	33,600
Highways - Grants to Reserves	35,000
Provincial Secretary	
Public Libraries On Reserves	500
Blackfoot Interpreter At Museum	6,500
Purchase of Indian Artifacts	<u>25,000</u>
Total	<u>127,100</u>

* Programs not yet operational. Exact figures are not yet available.

Note: In certain programs, the Indian portion of Native expenditures is probably the same as the percentage (35%) of Indians to the total Native population of Alberta. If this is assumed to be the case, then the following additional Indian expenditures can be estimated:

Attorney General (.35 x \$7,670,059)	\$ 2,684,521
Youth (.35 x \$ 122,100)	42,735
Industry & Tourism:	
Co-op Development Officers (.35 x \$60,000)	<u>21,000</u>
Total Additional Indian Expenditures	
Funded Entirely by the Province	\$ <u>2,748,256</u>

Table A-III FEDERAL AND PROVINCIAL DEPARTMENTS
INVOLVED IN NATIVE EXPENDITURES 1970-71

Federal Department or Agreement / Provincial Department	Federal Contribution
	\$
Amateur Fitness & Sports Agreement / Youth	1/
Canada Assistance Plan / Social Development	4,629,384
Friendship Agreement / Treasury	40,000
C.M.H.C. / A.H.U.R.C.	1,275,000
ARDA 1965-70 / Agriculture	360,250
Community Development Agreement / H.R.D.A.	150,000
Canada Manpower Agreement / Agriculture	37,500
Education	<u>1,710,900</u>
	1,740,350
Canada Manpower (Unwritten Agreement) / Education	50,000
Indian Affairs / Agriculture	48,830
Education	118,707
Health	<u>548,500</u>
	716,037
Municipal Nursing Service Agreement / Health	16,956
A.H. Agreement / Youth	25
Federal Health Grants / Health	50,100
Regional Economic Expansion / H.R.D.A.	903,000
Secretary of State / Agriculture	<u>480,300</u>
Total Identifiable Federal Contribution	<u>10,428,503</u>

1/ Federal contribution has not yet been determined.

APPENDIX B

DETAILED INVENTORY
OF EXPENDITURES AND PROGRAMS
BY FUND

LIST OF IDENTIFIABLE NATIVE EXPENDITURES 1970 - 71

-22-

Program	A.R.D.A. Project No.	Provincial Apprn. No.	Federal Share \$	Expenditure Total \$
Saddle Lake - D.A. Extension	28005	1113	25,000	25,000
Saddle Lake Resource Development	28002	1167	200,000	200,000
Sarcee Reserve - Comprehensive Study	28013	1167	52,000	52,000
Kehiwin Pasture - Development	28011	1167	2,200	2,200
Beaver Lake Pasture Development	28003	1167	7,600	7,600
Saddle Lake Pasture Development	28012	1167	23,000	23,000
Field Service to So. Indian Co-ops.	28037	1167	9,900	9,900
Total ARD Indian Projects			319,700	319,700
South Caslan Ranching Project	28072	1167	4,500	9,000
Kikino Colony Land Development	28083	1167	16,500	33,000
Elizabeth Colony Community Pasture	28062	1167	11,550	23,100
Keg River Colony Community Pasture	28055	1167	16,000	32,000
Total ARD Metis Projects			42,550	84,100
Indian Association of Alberta		1167	22,000	22,000
Metis Association of Alberta		1167	28,000	50,000
Alberta Native Communication Society		1167	140,358	280,716
Metis Association of Alberta		1167	90,000	180,000
Total Association Grants			480,258	910,716
Agriculture Department (Seasonal)		1116	37,500	75,000
Memorandum Extension to Indians & Metis		1114	13,750	26,750
Weed Control on Reserves and Colonies		1112	4,000	4,000
Natives Enrolled in Voc. & Agr. Colleges	(1115, 1116, 1117)		30,080	45,262
District Agriculturalists Services	1113			22,500
District Home Economists Services	1113			23,600
Total Departmental Programs			85,220	192,013
Sub Total			934,938	1,326,529
Administration				20,000
Total Identifiable Expenditures			934,938	1,346,529

Note: Funds are available for Warble Fly Control on Reserves & Colonies, but have not been applied for.

Table B - II DEPARTMENT OF THE ATTORNEY GENERAL

LIST OF IDENTIFIABLE NATIVE EXPENDITURES 1970-71

	<u>Apprn. No.</u>	<u>Expenditure</u>
Probation Branch	1244	218,078
Penal Institutions, Courts, etc. <u>1/</u>		<u>7,451,981</u>
Total Identifiable Expenditures		<u>7,670,059</u>

1/ These programs are assumed to have a 32.7% Native content. This percentage is the percentage of Natives among admissions to Correctional institutions.

Certain Appropriations are excluded because of an assumed negligible Native content. These excluded Appropriations are:

Office of the Public Trustee (1203)
Alberta Securities Commission (1204)
Coronor's Inquests and Investigation (1211)
Land Titles Office in Calgary (1232)
Land Titles Office in Edmonton(1233)

Table B-III

DEPARTMENT OF EDUCATION

LIST OF IDENTIFIABLE NATIVE EXPENDITURES 1970-71

BY PROGRAM

Program	Apprn. No.	Expenditure	
		Revised	Total
		\$	\$
Adult Vocational Training	1/	1,780,600	2,374,133
Other Vocational Training	1363	100,000	100,000
Grants to Schools (H.R.D.A. Est.) 2/	1303		3,953,100
Grants to Colleges (H.R.D.A. Est.) 3/	1307		208,000
Grants to Universities (H.R.D.A. Est.)	1304		100,000
Sub-Total		1,880,600	6,735,233
Administration			31,469
Total Identifiable Expenditure		1,880,600	6,766,702

1/ Appropriation Numbers are: 1364,1365,1367,1396,1372.

2/ Estimated as follows:

5,000 Metis pupils in grades I-VI @ \$427 =	\$ 2,135,000
1,900 Metis pupils in grades VII-IX @ \$604 =	1,147,600
900 Metis pupils in grades X-XII @ \$745 =	670,500
Total	<u>\$ 3,953,100</u>

3/ Estimated as follows: 160 Metis students x \$1,300 per student = \$ 208,000

4/ Estimated as follows: 40 Metis students x \$2,500 per student = \$ 100,000

Note: Total number of Native students and their distribution in the school system is a H.R.D.A. estimate. All Indians living off the reserves are considered as Metis by the Department of Education.

Table B - IV HUMAN RESOURCES DEVELOPMENT AUTHORITY

LIST OF IDENTIFIABLE NATIVE EXPENDITURES 1970-71

Program	Apprn. No.	Expenditure	
		Federal Share	Total
	\$	\$	\$
Research & Planning	1461		41,000
Community Development	1463	150,000 ^{1/}	330,496
Slave Lake Special Area (Special Warrant)		903,000 ^{2/}	1,646,000 ^{2/}
Other Programs ^{3/}	1461		70,000
Total Identifiable Expenditure		<u>1,053,000</u>	<u>2,087,496</u>

^{1/} Covered under the Federal- Provincial Community Development Agreement.

^{2/} These figures represent 45% of recovered funds and 45% of the total funds spent in the Slave Lake Special Area. This percentage is the proportion of Indians and Metis to the total population of the area.

^{3/} Source: Executive Assistant to the Director, H.R.D.A.

Table B-V

NORTHERN ALBERTA DEVELOPMENT COUNCIL

LIST OF IDENTIFIABLE NATIVE EXPENDITURES 1970-71

<u>Program</u>	<u>Expenditure</u>
Handicraft Industry Development	4,000
Atikameg Community Hall & Playground	2,000
Chipewyan Lakes Garden Development	5,000
Sandy Lake Community Hall	3,000
Peerless Lake Recreation Building	3,000
Peerless Lake Docks	2,000
Loon Lake Bridge completion	1,480
Loon Lake Community Hall	3,000
Graham Lakes Access Road	160,535
Water Wells in Isolated Communities (80% native)	80,000 ^{1/}
Forest Recreation Areas (50% native)	15,000 ^{1/}
Educational Tours, meetings, short courses	15,000 ^{1/}
Chipewyan Lakes Road improvement	6,000 ^{1/}
Sandy Lake Airstrip Improvement	1,000 ^{1/}
Peerless Lake Radio telephone (fund)	500
Peerless Lake/Treaty Lake Road Study	5,700
Atikameg Fire Crew training	3,000
Telephones for Isolated Community	2/
Sub Total	310,235
Administration	2,000
Total identifiable Expenditure	<u>312,235</u>

1/ Projects are pending ratification.

2/ Amount has not yet been estimated.

Note: Other projects will be added to the above list during the fiscal year 1970-71. All expenditures are from Appropriation No. 1481.

Table B-VI DEPARTMENT OF LANDS AND FORESTS

LIST OF IDENTIFIABLE NATIVE EXPENDITURES 1970-71

	<u>Apprn. No.</u>	<u>Expenditure</u>
Fireguard Construction	1823	\$ 33,000
Fire Suppression (1969) ^{1/}	1823	553,500
Training for Fire Suppression	1828	40,000
Minimum Security Forest Camps	1823	14,000
Peerless/Graham Lakes Road	1834	236,500
Faust Reforestation	1818	303,500
Sub Total		1,180,350
Administration		85,583
Total Identifiable Expenditure		<u>1,265,933</u>

^{1/} The actual figure for 1970-71 cannot be estimated, since the frequency and severity of forest fires is unpredictable.

Table B-VII

PROVINCIAL SECRETARY

(Provincial Museum and Cultural Development Branch)

LIST OF IDENTIFIABLE NATIVE EXPENDITURES 1970-71

<u>Program</u>		<u>Expenditures</u>
Public Libraries on Reserves	2213	500
Blackfoot Interpretive at Museum	2222	6,500
Purchase of Indian Artifacts	2222	<u>25,000</u>
Total Identifiable Expenditure		<u>32,000</u>

Table B -- VIII

DEPARTMENT OF HEALTH

LIST OF ESTIMATED NATIVE EXPENDITURES 1970-71

Identifiable Programs	Apprn. No.	Expenditure	
		Federal Share	Total
T.B. Control-Administration	2455 ^{1/}		135,512
Federal T.B. Control Grant	1/	28,600	28,600
T.B. Control - Aberhart Sanatorium	2456 ^{1/}	363,500	892,496
T.B. Control - Baker Sanatorium	2457 ^{1/}	120,000	1,020,240
Alberta Hospital, Ponoka	2463	25,000	71,500 ^{2/}
Alberta Hospital, Edmonton	2465	35,000 ^{3/}	100,100 ^{2/}
Rosehaven, Camrose	2467	5,000 ^{3/}	14,300 ^{2/}
Social Hygiene	2422	21,500 ^{4/}	82,040 ^{1/}
Municipal Nursing Service	2416	16,956	33,012 ^{5/}
Total Identifiable Expenditure		615,566	2,315,700

1/ Natives account for 52% of active Tuberculosis cases (Dept. of Health, Annual Report 1968 p. 86). Therefore the following computations were made:

Apprn. No. 2455	.52 x \$	260,000 = \$	135,512
T.B. Control Grant	.52 x \$	55,000 = \$	28,600
Apprn. No. 2456	.52 x \$	1,729,800 = \$	892,496
Apprn. No. 2457	.52 x \$	1,962,000 = \$	1,020,240

2/ Indians are assumed to equal 35% of the Native clientele for this service. The total Native figure is therefore estimated by multiplying the Indian figure by 2.86.

3/ This figure is 50% of the total Federal share, which includes N.W.T. Indians.

4/ Natives account for about 35% of Social Hygiene cases (Dept. of Health, Annual Report, 1968, p. 52). Therefore the following computations were made:

Grant	.35 x \$	60,000 = \$	21,500
Total Apprn. No. 2422	.35 x \$	234,400 = \$	82,040

5/ It is assumed that Indians comprise at least 50% of the native clientele for this service, since it serves northern and isolated areas.

Note: All Medi-care payments are excluded.

Table B-IX

DEPARTMENT OF SOCIAL DEVELOPMENT

LIST OF IDENTIFIABLE NATIVE EXPENDITURES^{1/} 1970-71

		-----Expenditure-----	
Apprn. No.		Federal Share	Total
		\$	\$
Child Welfare	2505, 2530	1,031,694	2,063,388
Public Assistance	2510, 2511, 2512, 2518	3,484,690	6,984,690
Metis Rehabilitation	2534	<u>113,000</u>	<u>975,200</u>
Sub-Total		4,629,384	9,893,078
Administration	2502, 2505, 2510, 2530, 2534	<u> </u>	<u>1,529,037</u>
Total Identifiable Expenditure		<u>4,629,384</u>	<u>11,422,115</u>

Note: Omitted are numerous Preventive Social Services programs (in Apprn. No. 2542) totalling \$2,300,000. The Native content of these programs is significant but cannot be readily determined.

Table B-X

TREASURY

LIST OF IDENTIFIABLE NATIVE EXPENDITURES 1970-71

Program	Apprn. No.	Expenditure	
		Federal Share	Total
		\$	\$
Grants to Native Organizations:			
Calgary Indian Friendship Society	2706	11,250	22,500
Edmonton - Canadian Native Friendship Centre	2706	10,000	20,000
Grande Prairie Friendship Centre	2706	5,500	11,000
Napi Friendship Association	2706	3,750	7,500
Sagibaw Friendship Society	2706	5,500	11,000
Lethbridge - Native Friendship Society of S. Alberta	2706	4,000	8,000
Indian-Biking Association	2706		2,500
Team Products	2706		35,000
Total Identifiable Expenditure		<u>40,000</u>	<u>117,500</u>

Guaranteed Loans Under the Native Co-op Guarantee Act:		Amount Outstanding as at March 31, 1970
		\$
	To Indians Co-ops.	336,350
	To Joint Co-ops.	<u>420,428</u>
	Total Outstanding	<u>756,778</u>

1/ Shared amounts are covered under the Federal-Provincial Friendship Agreement.

Note: Guaranteed Loans are for Physical Resource Development. All Grants are classed as Human Resource Development.

Table B-XI

DEPARTMENT OF YOUTH

LIST OF ESTIMATED NATIVE EXPENDITURES 1970-71

<u>Program</u>	<u>Apprn. No.</u>	<u>Expenditure</u>	
		<u>Federal Share</u>	<u>Total</u>
		<u>\$</u>	<u>\$</u>
Alberta Service Corps.	2807		55,200
Grants for Leadership & Recreation	2803		27,800
Other Expenditures for Leadership & Recreation	2803	1/	13,200
4-H and Jr. Forest Wardens	2804	2/	1,900 ^{2/}
District Youth Representative	2805		5,000
Leadership Development, Research	2810		19,000
Sub Total		25	122,100
Administration			4,600
Total		25	126,700

1/ Shareable portion comes under the Federal-Provincial Amateur Fitness & Sports Agreements, but the amount is not determined as yet.

2/ Includes an unconditional grant of \$50 for 4-H Clubs.

Table B-XII

ALBERTA HOUSING AND URBAN RENEWAL CORPORATION

LIST OF IDENTIFIABLE NATIVE EXPENDITURES 1970-71

Program	Expenditure	
	Federal Share	Total
Northern Housing (direct loans)		546,784 ^{1/}
Federal Provincial Agreement	1,275,000	1,700,000 ^{2/}
Drumheller Housing Project		9,000 ^{3/}
Welfare Housing		100,000 ^{4/}
Total Identifiable Expenditure	1,275,000	2,355,784

- 1/ Calculated as follows: 95% Native Content x \$ 564,000 = \$ 535,800
- 2/ Calculated as follows: 85% Native Content x 2,000,000 = 1,700,000
- 3/ Calculated as follows: 01% Native Content x 900,000 = 9,000
- 4/ Calculated as follows: 10% Native Content x 1,000,000 = 100,000

Note: Excluded are \$157,404 of guaranteed loans outstanding as at June 1, 1970.

Table B-XIII OTHER PROVINCIAL DEPARTMENTS
WITH IDENTIFIABLE NATIVE EXPENDITURES 1970-71

<u>Department and Program</u>	<u>Aporn. No.</u>	<u>Expenditure</u> \$
Highways and Transport		
Grants to Reserves and Colonies	1513	225,000
Industry and Tourism		
Native Co-op Development Officers	1606	60,000
Labour		
Human Rights Act	1714	17,875
Municipal Affairs		
I.D. & Planning Branch Services		50,000
Total Identifiable Expenditure		<u>352,875</u>

APPENDIX C

ANALYSIS OF NATIVE EXPENDITURES
OF SELECTED DEPARTMENTS

Table C - I
DEPARTMENT OF AGRICULTURE
IDENTIFIABLE NATIVE EXPENDITURES 1970-71
BY GENERAL AREA

General Area	Federal Share	Total
Developmental Programs		
Human Resource Development	584,888	886,429
Physical Resource Development	312,550	365,700
Other-Employment	37,500	74,000
Sub Total	934,938	1,326,129
Administration		10,000
Total Expenditures	934,938	1,336,129

Table C - II
DEPARTMENT OF AGRICULTURE
AGREEMENTS COVERING SHAREABLE NATIVE COSTS 1970-71

<u>Federal Agreement or Department</u>	Federal Share
A.R.D.A. 1965-70 Agreement	368,250
Canada Manpower Agreement	37,500
Indian Affairs	48,830
Secretary of State	480,358
Total Covered by Agreements	934,938

Table C - III DEPARTMENT OF INDUSTRY

AGREEMENTS COVERING SHARED NATIVE EXPENDITURES 1970-71

	Expenditure Share
Canada Manpower Agreement	1,711,893
Canada Manpower (Unwritten Agreement)	50,000
Indian Affairs	159,707
Total Shared Expenditures	<u>1,921,600</u>

Table C-IV NORTHERN NATIVE DEVELOPMENT AGREEMENTS

IDENTIFIABLE NATIVE EXPENDITURES 1970-71

BY GENERAL AREA

<u>General Area</u>	<u>Expenditure</u>
Developmental Programs	
Human Resource Development	29,500
Physical Resource Development	10,000
Infrastructure	260,605
Other (Recreation)	<u>4,030</u>
Total Identifiable Expenditure	<u>312,215</u>

Table C -V HUMAN RESOURCES DEVELOPMENT AUTHORITY
IDENTIFIABLE NATIVE EXPENDITURES 1970-71
BY GENERAL AREA

	-----Expenditures-----	
<u>General Area</u>	<u>Federal Share</u>	<u>Total</u>
	\$	\$
Human Resource Development	250,000	970,496
Physical Resource Development		360,000
Infrastructure	<u>803,000</u>	<u>757,000</u>
Total Special Area Expenditure	<u>1,053,000</u>	<u>2,087,496</u>

Note: The above figures include the Departmental budget of \$441,496 and 45% of all Expenditures under the Special Area Agreement.

Table C - VI SPECIAL AREA AGREEMENT 1970-71
(See Note Following)

	Expenditures	
	Federal Share	Total
<u>Hereditary, Federal, and Training</u>		
Education:		
Grouard Vocational Training Centre ^{1/}	110,000	110,000
Joussard Vocational Training Centre	55,000	55,000
Wabasca Vocational Training Center	55,000	55,000
Portable Training Facilities	138,000	138,000
Sub-Total	358,000	358,000
Adult Education-Portable Units		60,000
Adult Education-Grouard, Joussard		100,000
Adult Education-Wabasca		30,000
Sub-Total		190,000
Total		548,000
Human Resources Development Initiative:		
Communications		15,000
Manpower Research & Planning		50,000
Total		65,000
Highways & Transport:		
Slave Lake Bypass Road	182,000	182,000
Industry & Tourism:		
Resource Management		36,000
Industrial Promotion & Research		40,000
Total		76,000
Lands & Forests:		
Resource Road Improvements		700,000
Airport Improvements		75,000
Total		775,000
Municipal Affairs:		
Mitsue Lake Industrial Park ^{2/}	110,000	110,000

Con't...

- ^{1/} Responsibility shared by Municipal and HRDA inputs.
^{2/} Responsibility shared by the Department of Public Works.

<u>Department, Project, and Programs</u>	<u>Expenditure</u>	
	<u>Federal Share</u>	<u>Total</u>
	<u>\$</u>	<u>\$</u>
Social Development: 3/		
Manpower Corps	100,000	200,000
Community Affairs Committees		50,000
General Counselling		50,000
Training Allowances		90,000
Mobility and Resettlement		60,000
Manpower Corps		100,000
Pre-School		40,000
Metis Program		100,000
Total	<u>100,000</u>	<u>500,000</u>
Youth:		
Youth Development		50,000
Recreation Facilities		70,000
Total		<u>120,000</u>
Total All Provincial Departments	750,000	2,570,000
Add Municipal Expenditures	<u>1,034,000</u>	<u>1,070,000</u>
Total Special Area Expenditures	<u>1,784,000</u>	<u>3,640,000</u>

3/ Responsibility shared by H.R.D.A..

Note: Indian Reserves and Metis colonies constitute a small portion of the area covered by the Special Area Agreement. Therefore the percentage of Natives in the total population of the area (45%) is used to estimate the Native content of the Agreement as a whole. Since this figure would not necessarily apply to any specific expenditure, gross figures only are shown in this detailed inventory.

All funds shown here as Federal contributions are direct payments by DREE to the responsible Departments.

Table C - VII

DEPARTMENT OF LANDS AND FORESTS

IDENTIFIABLE NATIVE EXPENDITURES 1970-71

BY GENERAL AREA

General Area	Total
Human Resource Development	362,500
Infrastructure (Roads)	238,700
Other (Employment) ^{1/}	664,720
Total Estimated Expenditure	1,265,920

^{1/} Expenditures include those listed here, as is borne out by the following statement by Mr. V.E. Wood, Deputy Minister of Lands & Forests (Memo dated June 3, 1970).

"Native people benefit quite substantially in areas throughout the Province being employed on planting crews, cone collection, road right-of-way clearing, airstrip construction and recreation site preparation. The amount paid to native people is not separated in terms of dollars or persons hired and it is therefore very difficult to place a value directly on the money paid or the supervision supplied."

Table C - VIII DEPARTMENT OF SOCIAL DEVELOPMENT
IDENTIFIABLE NATIVE EXPENDITURES 1970-71
BY GENERAL AREA

General Area	Expenditures	
	Federal	Total
Human Resource Development ^{1/}		69,200
Physical Resource Development		199,500
Infrastructure		252,000
Other - Welfare & Social Welfare	<u>4,629,384</u> ^{2/}	<u>10,878,986</u>
Total Identifiable Expenditures	<u>4,629,384</u>	<u>11,422,115</u>

^{1/} Note: Omitted are numerous Preventive Social Services programs (totalling \$2.3 million in Apprn. No. 542) whose native content is significant, but which cannot be readily estimated.

^{2/} Covered under the Canada Assistance Plan.

APPENDIX D

REQUEST FOR SURVEY AND
STANDARD QUESTIONNAIRE
USED IN THIS STUDY



MEMORANDUM

FROM:

J. E. Oberholtzer,
Director, H. R.D. Authority,
228, Legislative Building.

TO:

Mr. V. T. Janssen,
Head, Research & Planning,
Terrace Building.

OUR FILE NO.:

YOUR FILE NO.:

DATE:

April 13, 1970

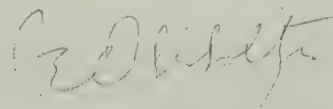
Re: Governmental Expenditures - Native Programs

In contemplating the suggested programs of the three Native Associations the question was raised as to what the total governmental expenditures might be on an annual basis.

Would it be possible to put together at least an approximate picture or figure of all expenditures in Alberta directly related to Native people. Your examination earlier of "projected" programs might have provided a place to start.

Perhaps a "Metis" and "Treaty" separation and/or a topical "Education" "Welfare" "Pasture Project" "Lumbering" etc. listing might be feasible. I suppose also "institutional" costs, health, penal etc. could be guessed at, although geography would probably be the only basis for identification.

It would be appreciated if you and your staff could give consideration to this matter, and if feasible, see what sort of report might be presented.


✓ J. E. Oberholtzer,
Director,
Human Resources Development
Authority.

Provincial Expenditures on Native Programs

TOTAL \$ _____

Department _____

Division Administering this Program _____

Appropriation No. _____

Title of Program _____

Purpose(s) of Program _____

Is this a Federally cost-shared program? _____

If yes, what agreement does it come under? _____

If this is not a cost-shared program, could it be? _____

Specify if this program is: an unconditional grant _____

a direct loan _____

a guaranteed loan _____

Value of all loans outstanding \$ _____

as at _____

Please specify source and quantity of funds which originate outside of your own departmental estimates

Source _____ \$ _____

Source _____ \$ _____

PROGRAM AND CLIENT EXPENDITURE DATA

-46-

Type of Program	Total Cost \$	Total Recoverable From Fed- eral Govt. \$	Programs Specifically Directed at Nat- ive Peoples		Joint Programs Indians & Metis \$	Other Programs Not Specifically Directed at Nat- ive Peoples, But Providing the Fol- lowing Estimated Benefits \$ 1/
			Treaty Indians \$	Metis \$		
Development						
Human						
Physical						
Infrastructure						
Welfare						
Other (Specify)						
Total \$						
1/ Estimate Based on						

